TO: JAMES L. APP, CITY MANAGER

FROM: ROBERT A. LATA, COMMUNITY DEVELOPMENT DIRECTOR

- SUBJECT: DETERMINATION OF HISTORIC OR ARCHITECTURAL SIGNIFICANCE OF A COMMERCIAL BUILDING LOCATED AT 1319 SPRING STREET AND A REQUEST TO PROCESS A PENDING DEMOLITION PERMIT APPLICATION (DEMOLITION 05-003; APPLICANT: NORMAN R. BRIDGE)
- DATE: JUNE 21, 2005
- Needs: For the City Council to consider making a determination as to the historic or architectural significance of a commercial building proposed for demolition, and to authorize a demolition permit.
- Facts: 1. A request has been received to demolish an unreinforced masonry commercial building at 1319 Spring Street. The building was damaged as a result of the December 22, 2003 earthquake.
 - 2. The structure proposed for demolition is listed in the City Inventory of Historic Resources. A copy of the City's Historic Resources Inventory for this building is attached.
 - 3. Per Chapter 17.16 (Demolition of Buildings and Structures) of the Zoning Ordinance, the City Council is being asked to make a determination as to whether or not the building is of historic or architectural significance, and to authorize a demolition permit. A copy of the referenced code section is attached.
 - 4. Consistent with the requirements of the California Environmental Quality Act (CEQA), an Initial Study has been prepared and the required notice has been published regarding consideration of a Negative Declaration of Environmental Impact. A copy of the Initial Study is attached.
 - 5. The applicant's consultant, Ralph J. McCarthy, has submitted a copy of a letter of structural assessment addressed to Mr. Bridge, dated November 4, 2004. (copy attached)

Analysis

And

Conclusions: The Council has the discretion to make a final determination as to the subject building's historic or architectural significance prior to the processing of the demolition permit. Although the subject buildings are in the City's Historic Resources Inventory, they are not on any local or State Register of historic structures. Since it is not on a Register, the building's demolition is not subject to review other than that provided by the City Council.

> Notwithstanding the age and design of the building, the documentation presented by the architect, points to a conclusion that "It is our opinion that the prudent, most efficient and cost-effective solution would be to demolish the entire structure in one safe, coordinated operation, salvage any usable materials which could be recycled and used later, clear the site and rebuild a new structure complying with a codes and ordinances, and designing a building to meet your requirements for new safe state of the art accommodations for you and your future tenants".

> Replacement of the existing structures with buildings that are consistent with the Main Street Design Guidelines for the Downtown Area and current building codes would contribute toward the long-term economic viability of the Downtown Area.

Policy

Reference: Paso Robles General Plan, Paso Robles Zoning Ordinance, Title 17 (Building and Construction) of Paso Robles Municipal Code relating to demolition of buildings or structures; the City Council's adopted Economic Development Strategy.

Fiscal

Impact: None.

- Options: After considering the information and analysis presented and the public testimony received, the City Council will be asked to select one of the following options:
 - **a.** Determine to (1) approve Resolution No. 05-xx adopting a Negative Declaration, pursuant to the requirements of the Guidelines for implementing the California Environmental Quality Act (CEQA), and (2) direct that the demolition permit application be processed. Any replacement structure(s) will be the subject of future Development Review Committee consideration and would be subject to whatever public policy requirements as may apply at the time of a request for a project approval.
 - **b.** Amend, modify, or reject the above option.

- 2.
- Excerpt from City's Historic Resources Inventory Chapter 17.16, Demolition of Buildings and Structures 3. demolition
- Draft Resolution adopting a Negative Declaration Status Mail and Newspaper Affidavits 4.
- 5.

RESOLUTION NO. 05-

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF PASO ROBLES GRANTING NEGATIVE DECLARATION STATUS FOR DEMOLITION OF A COMMERCIAL BUILDING AT 1319 SPRING STREET (DEMOLITION 05-003 - APPLICANT: NORMAN BRIDGE.)

WHEREAS, pursuant to Chapter 17.16 (Demolition of Buildings and Structures) of the Zoning Ordinance, the City Council is being asked to make a determination as to whether or not the building is of historic or architectural significance, and to authorize a demolition permit; and

WHEREAS, the building that is proposed for demolition is documented in the City's Inventory of Historic Resources; and

WHEREAS, consistent with the requirements of the California Environmental Quality Act (CEQA), an Initial Study has been prepared and the required notice has been published regarding consideration of a Negative Declaration of Environmental Impact; and

WHEREAS, an Initial Study (Exhibit A attached) was prepared for this project; and

WHEREAS, Public Notice of the proposed Negative Declaration was given as required by Section 21092 of the Public Resources Code; and

WHEREAS, the Council has the discretion to make a final determination as to the subject building's historic or architectural significance or non significance prior to the processing of the demolition permit; and

WHEREAS, although the subject building is in the City's Historic Resources Inventory, it is not on any local or State Register of historic structures; and

WHEREAS, since it is not on a Register, the building's demolition is not subject to review other than that provided by the City Council; and

WHEREAS, based on analysis prepared by the applicant's structural engineer, it would appear that the subject building is damaged beyond the ability to be repaired; and

WHEREAS, any proposal to replace the existing building with a new structure would need to comply with all applicable code standards; and

WHEREAS, a new structure built in a manner consistent with current seismic safety standards would be a safer building; and

WHEREAS, based on the information contained in the Initial Study prepared for this project and testimony received as a result of the public notice, the City Council finds no substantial evidence that there would be a significant impact on the environment if the application was approved.

NOW, THEREFORE, BE IT RESOLVED, that based on the City Council's independent judgment, the City Council of the City of El Paso de Robles does hereby approve a Negative Declaration in conjunction

with determining that the subject structure is not of architectural significance and that it would be appropriate to process a demolition permit for the structure, in accordance with the California Environmental Quality Act.

PASSED AND ADOPTED by the City Council of the City of Paso Robles this 21st day of June 2005 by the following vote:

AYES: NOES: ABSTAIN: ABSENT:

ATTEST:

Frank R. Mecham, Mayor

Sharilyn M. Ryan, Deputy City Clerk

November 4, 2004

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> Mr. Norm Bridges 274 San Carlos Drive Paso Robles, CA 93446

Re: Bridge Family Trust Building 1319 Spring Street Paso Robles, CA 93446

JUN 1 0 2005 Community Development

Subj: Earthquake Damage of 12/22/03

Dear Mr. Bridge:

As a result of our review of the damage to your building due to the earthquake, and of our recent inspection of the structure after the demolition and shoring of the remaining structural elements allowed an onsite inspection of the building, we offer the following comments for reconstruction of the project.

The remaining building exterior walls are unreinforced brick built in 1924, and obviously not in conformance with current building codes. The walls were heavily damaged during the seismic event and require massive reinforcing and bracing to prevent further damage which could result in a dangerous threat to life and property in a future event. Also the wood wall and roof framing system is not in conformance with current codes and must be re-built to comply with today's standards.

We have reviewed the proposed structural retrofit to bring the life and building safety issue in line with current standards. The problem is that the remedial work required to create compliance includes further demolition, removal and replacement of the lower floor and sub grade to accommodate proper crawl space clearance, removal and replacement of the existing roof covering and structure, new structural steel columns, beams and bracing to reinforce the existing brick walls and wood framed walls and floors, complete removal and replacement of the electrical, plumbing and mechanical systems, removal of all interior surfaces and most framing in order to accomplish the work as descried. Also, the issue of accessibility for the handicapped must be addressed and provided for in the retrofit, regardless of the methods employed.

This program requires selective demolition and shoring efforts in order to insure a safe work environment in which to perform the retrofit efforts as required by the structural drawings and calculations, resulting in excessive costs for the "false work" (demolition, shoring, safety measures, required inspections, additional construction time, etc). Also, other problems and work will likely be encountered as the work progresses which is difficult, if not impossible, to predict at this time. In any event, this program would result in a building whose elements are still 80 years old and potentially subject to further damage in another earthquake. It is our opinion that the prudent, most efficient and cost-effective solution would be to demolish the entire structure in one safe, coordinated operation, salvage any usable materials which could be recycled and used later, clear the site and rebuild a new structure complying with a codes and ordinances, and designing the building to meet your requirements for new safe state of the art accommodations for you and your future tenants.

We will be pleased to further discuss this and/or any other solutions at your convenience.

Respectfully submitted.

MCCARTHY & ASSOCIATES.

Ralph J. McCarthy

Architect

CITY OF EL PASO DE ROBLES 1000 Spring Street Paso Robles, California 93446

ENVIRONMENTAL CHECKLIST FORM

In accordance with the policies regarding implementation of the California Environmental Quality Act of 1970, this document, combined with the attached supporting data, constitutes the initial study on the subject project. This initial study provides the basis for the determination whether the project may have a significant effect on the environment. If it is determined that the project may have a significant effect on the environmental impact report will be prepared which focuses on the areas of concern identified by this initial study.

1. 2.	Project Title: Lead Agency Name and Address:	Demolition 05-003 (Norman R. Bridge) City of El Paso de Robles, 1000 Spring Street, Paso Robles, California 93446
3.	Contact Person and Phone Number:	Darren Nash, (805) 237-3970
4.	Project Location:	1319 Spring Street
5.	Project Sponsor's Name and Address:	same as above
6.	General Plan Designation:	Community Commercial (CC)
7.	Zoning:	C1,PD (General Commercial, Planned Dev. Overlay)
8.	Description of Project:	To demolish an existing structure. No plans have been submitted for a replacement structure; any plans would be subject to a separate process consistent with Zoning Code requirements.

- 9. Surrounding Land Uses and Setting: General Commercial on all sides
- 10. Other public agencies whose approval is required: None

<u>Related Information</u>: The City's Historic Resources Inventory reflects the building as a "a basic, flat roofed, rectangular, brick, utilitarian retail store". The building is not on any local, State or Federal register.

ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED:

The environmental factors checked below would be potentially affected by this project, involving at least one impact that is a Potentially Significant Impact" as indicated by the checklist on the following pages.

[]	Land Use and Planning	[]	Transportation/Circulation	[]	Public Services
[]	Population and Housing	[]	Biological Resources	[]	Utilities and Service Systems
[]	Geological Problems	[]	Hazards	[x]	Aesthetics
[]	Water	[]	Noise	[x]	Cultural Resources
[]	Air Quality	[]	Energy and Mineral Resources	[]	Recreation
		[]	Mandatory Findings of Significance		

DETERMINATION

On the basis of this initial evaluation:

I find that the proposed project COULD NOT have a significant effect on the environment, and a NEGATIVE DECLARATION will be prepared.	[X]
I find that although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because the mitigation measures described on an attached sheet have been added to the project. A NEGATIVE DECLARATION will be prepared.	[]
I find that the proposed project MAY have a significant effect on the environment, and an ENVIRONMENTAL IMPACT REPORT is required.	[]
I find that the proposed project MAY have a significant effect(s) on the environment, but at least one effect I) has been adequately analyzed in an earlier document pursuant to applicable legal standards, and 2) has been addressed by mitigation measures based on the earlier analysis as described on attached sheets, if the effect is a "potentially significant impact" or " potentially significant unless mitigated." An ENVIRONMENTAL IMPACT REPORT is required, but it must analyze only the effects that remain to be addressed.	[]
I find that although the proposed project could have a significant effect on the environment, there WILL NOT be a significant effect in this case because all potentially significant effects (a) have been analyzed adequately in an earlier EIR pursuant to applicable standards and (b) have been avoided or mitigated pursuant to that earlier EIR, including revisions or mitigation measures that are imposed upon the proposed project.	[]

Signature

Date

Printed Name

For

			Potentially Significant <u>Impact</u>	Potentially Significant Unless Mitigation <u>Incorporated</u>	Less Than Significant <u>Impact</u>	No <u>Impact</u>
I.	LAN	D USE AND PLANNING. Would the proposal:				
	a)	Conflict with general plan designation or zoning	[]	[]	[]	[X]
	b)	Conflict with applicable environmental plans or policies adopted by agencies with jurisdiction over the project?	[]	[]	[]	[X]
	c)	Be incompatible with existing land use in the vicinity?	[]	[]	[X]	[]
	d)	Affect agricultural resources or operations (e.g. impacts to soils or farmlands, or impacts from incompatible land uses)?	[]	[]	[]	[X]
	e)	Disrupt or divide the physical arrangement of an established community (including a low-income or minority community)?	[]	[]	[]	[X]
		on of the existing buildings and replacement with confirming structure would be consistent General Plan, Zoning, and the land use patterns of the immediate area.				
II.	POP	ULATION AND HOUSING. Would the proposal:				
	a)	Cumulatively exceed official regional or local population projections?	[]	[]	[]	[X]
	b)	Induce substantial growth in an area either directly or indirectly (e.g. through projects in an undeveloped area or extension of major infrastructure?	[]	[]	[]	[X]
	c)	Displace existing housing, especially affordable housing?	[]	[]	[]	[X]
III.		DLOGICAL PROBLEMS. Would the proposal result in or expose le to potential impacts involving:				
	a)	Fault rupture?	[]	[]	[]	[X]
	b)	Seismic ground shaking?	[]	[]	[X]	[]
	c)	Seismic ground failure, including liquefaction?	[]	[]	[]	[X]
	d)	Seiche, tsunami, or volcanic hazard?	[]	[]	[]	[X]
	e)	Landslides or mudflows?	[]	[]	[]	[X]
	f)	Erosion, changes in topography or unstable soil conditions from excavation, grading, or fill?	[]	[]	[]	[X]
	g)	Subsidence of the land?	[]	[]	[]	[X]
	h)	Expansive soils?	[]	[]	[]	[X]
	i)	Unique geologic or physical features?	[]	[]	[]	[X]
bui Dei	lding c molitic	omber 22, 2003 San Simeon earthquake subjected the area to ground shaking. Current code requirements should provide adequate mitigation for new structures on the property. on of the existing structures and replacement with code compliant structures would be a fety asset.				
	IV. W	ATER. Would the proposal result in:				
	a)	Changes in absorption rates, drainage patterns, or the rate and amount of surface runoff!	[]	[]	[]	[X]

		Potentially Significant <u>Impact</u>	Potentially Significant Unless Mitigation <u>Incorporated</u>	Less Than Significant <u>Impact</u>	No <u>Impact</u>
b) Exposure of people or property to water related hazards such as flooding?	[]	[]	[]	[X]
c)	Discharge into surface waters or other alteration of surface water quality (e.g. temperature, dissolved oxygen or turbidity)?	[]	[]	[]	[X]
d) Changes in the amount of surface water in any water body?	[]	[]	[]	[X]
e) Changes in currents, or the course or direction of water movements?	[]	[]	[]	[X]
f)	Change in the quantity of ground waters, either through direct additions or withdrawals, or through interception of an aquifer by cuts or excavations or through substantial loss of groundwater recharge capacity?	[]	[]	[]	[X]
g) Altered direction or rate of flow of groundwater?	[]	[]	[]	[X]
h) Impacts to groundwater quality?	[]	[]	[]	[X]
i)	Substantial reduction in the amount of groundwater otherwise available for public water supplies?	[]	[]	[]	[X]
projec b) Expo	ate any air quality standard or contribute to an existing or eted air quality violation? ose sensitive receptors to pollutants? r air movement, moisture, or temperature, or cause any change	[] [] []		[] [] []	[X] [X] [X]
in clin d) Crea	nate? te objectionable odors?	[]	[]	[]	[X]
VI. T	RANSPORTATION/CIRCULATION. Would the proposal result in:				
a)) Increased vehicle trips or traffic congestion?	[]	[]	[]	[X]
b	Hazards to safety from design features (e.g. sharp curves or dangerous intersections) or incompatible uses (e.g. farm equipment)?	[]	[]	[]	[X]
c)	Inadequate emergency access or access to nearby uses?	[]	[]	[]	[X]
d) Insufficient parking capacity on-site or off-site?	[]	[]	[]	[X]
e)	Hazards or barriers for pedestrians or bicyclists?	[]	[]	[]	[X]
f)	Conflicts with adopted policies supporting alternative transportation (e.g. bus turnouts, bicycle racks)?	[]	[]	[]	[X]
g) Rail, waterborne or air traffic impacts?	[]	[]	[]	[X]
VII. BI	OLOGICAL RESOURCES. Would the proposal result in impacts to:				
a)	Endangered, threatened or rare species or their habitats (including but not limited to plants, fish, insects, animals, and birds)?	[]	[]	[]	[X]

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b)	Locally designated species (e.g. heritage trees)?	[]	[]	[]	[X]
c)	Locally designated natural communities (e.g. oak forest, coastal habitat, etc.)?	[]	[]	[]	[X]
d)	Wetland habitat (e.g. marsh, riparian and vernal pool)?	[]	[]	[]	[X]
e)	Wildlife dispersal or migration corridors?	[]	[]	[]	[X]
VIII. EN	ERGY AND MINERAL RESOURCES. Would the proposal:				
a)	Conflict with adopted energy conservation plans?	[]	[]	[]	[X]
b)	Use non-renewable resources in a wasteful and inefficient manner?	[]	[]	[]	[X]
c)	Result in the loss of availability of a known mineral resource that would be of future value to the region and the residents of the State?	[]	[]	[]	[X]
IX. HAZ	ARDS. Would the proposal involve				
a)	A risk of accidental explosion or release of hazardous substances (including, but not limited to: Oil, pesticides, chemicals or radiation?	[]	[]	[]	[X]
b)	Possible interference with an emergency response plan or emergency evacuation plan?	[]	[]	[]	[X]
c)	The creation of any health hazard or potential health hazard?	[]	[]	[]	[X]
d)	Exposure of people to existing sources of potential health hazards?	[]	[]	[]	[X]
e)	Increased fire hazard in areas with flammable brush, grass, or trees?	[]	[]	[]	[X]
NOI	SE. Would the proposal result in:				
a)	Increases in existing noise levels?	[]	[]	[]	[X]
b)	Exposure of people to severe noise levels?	[]	[]	[]	[X]
	BLIC SERVICES. Would the proposal have an effect upon, or result in a need for new or overnment services in any of the following areas:				
a)	Fire protection?	[]	[]	[]	[X]
b)	Police protection?	[]	[]	[]	[X]
c)	Schools?	[]	[]	[]	[X]
d)	Maintenance of public facilities, including roads?	[]	[]	[]	[X]
e)	Other governmental services?	[]	[]	[]	[X]
	ILITIES AND SERVICE SYSTEMS. Would the proposal result in a need for new systems or or substantial alterations to the following utilities:				
a)	Power or natural gas?	[]	[]	[]	[X]

		Potentially Significant <u>Impact</u>	Potentially Significant Unless Mitigation <u>Incorporated</u>	Less Than Significant <u>Impact</u>	No <u>Impact</u>
b)	Communications systems?	[]	[]	[]	[X]
c)	Local or regional water treatment or distribution facilities?	[]	[]	[]	[X]
d)	Sewer or septic tanks?	[]	[]	[]	[X]
e)	Storm water drainage?	[]	[]	[]	[X]
f)	Solid waste disposal?	[]	[]	[]	[X]
g)	Local or regional water supplies?	[]	[]	[]	[X]
XIII. AE	STHETICS. Would the proposal:				
a)	Affect a scenic vista or scenic highway?	[]	[]	[X]	[]
b)	Have a demonstrable negative aesthetic effect?	[]	[]	[X]	[]
c)	Create light or glare?	[]	[]	[X]	[]
Replacen raise con	nent of structures that have been at the subject location for many decades is anticipated to cerns regarding aesthetic impacts. New construction would be per current standards.				
XIV. CU	LTURAL RESOURCES. Would the proposal:				
a)	Disturb paleontological resources?	[]	[]	[]	[X]
b)	Disturb archaeological resources?	[]	[]	[]	[X]
c)	Affect historical resources? [] [] [X]		[]		
d)	Have the potential to cause a physical change which would affect unique ethnic cultural values?	[]	[]	[]	[X]
e)	Restrict existing religious or sacred uses within the potential impact area?	[]	[]	[]	[X]
	subject structures are in the City's Historic Resources Inventory, its demolition is expected ublic concerns. The structure is not on any adopted State or Local Register of Historic Places.				
XV. REC	TREATION. Would the proposal:				
a)	Increase the demand for neighborhood or regional parks or other recreational facilities?	[]	[]	[]	[X]
b)	Affect existing recreational opportunities?	[]	[]	[]	[X]
XVI. MA	NDATORY FINDINGS OF SIGNIFICANCE.				
a)	Does the project have the potential to degrade the quality of the environment, substantially reduce the habitats of a fish or wildlife species, cause a fish or wildlife population to drop below self- sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?	[]	[]	[]	[X]
b)	Does the project have the potential to achieve short-term, to the disadvantage of long-term, environmental goals?	[]	[]	[]	[X]
c)	Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are	[]	[]	[]	[X]

		Potentially Significant <u>Impact</u>	Potentially Significant Unless Mitigation Incorporated	Less Than Significant <u>Impact</u>	No <u>Impact</u>
	considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)				
d)	Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?	[]	[]	[]	[X]
Referen	ity: Public Resources Code Sections 21083 and 21087. nce: Public Resources Code Sections 21080(c), 21080. 1, 21080.	.3, 2!082.2	1, 21083, 2	1083.3, 21	093,

21094, 21151; Sundstrom v. County of Mendocino,
202 Gal. App. 3d 296 (1988); Leonoff v. Monterey Board of Supervisors, 222 Gal. App. 3d 1337 (1990).

AFFIDAVIT

OF MAIL NOTICES

PLANNING COMMISSION/CITY COUNCIL PROJECT NOTICING

I, <u>Lonnie Dolan</u>, employee of the City of El Paso de Robles, California, do hereby certify that the mail notices have been processed as required for <u>Demolition 05-003 (Bridge/1319 Spring</u>

Streeet) on this 9th day of June, 2005.

City of El Paso de Robles Community Development Department Planning Division

Signed: Lonnie Dolan

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PROOF OF PUBLICATION

LEGAL NEWSPAPER NOTICES

PLANNING COMMISSION/CITY COUNCIL PROJECT NOTICING

Newspaper:	Tribune
Date of Publication:	June 1, 2005
Meeting Date:	June 21, 2005 (City Council)
Project:	Demolition 05-003

(Norm Bridge-1319 Spring St.)

I, Lonnie Dolan , employee of the Community

Development Department, Planning Division, of the City

of El Paso de Robles, do hereby certify that this notice is

a true copy of a published legal newspaper notice for the

above named project.

Signed: Lonnie Dolan

forms\newsaffi.691

CITY OF EL PASO DE HOBLES NOTICE OF PUBLIC HEARING NOTICE OF NEGATIVE DECLARATION OF ENVIRONMENTAL IMPACT NOTICE IS HEREBY GIVEN that the City Council of the City of El Paso de Robles will hold a Public Hearing to consider Demolition 05-003, a request by Balph McCarthy on behalf of Norman & Frances Bridge, to demolish the unreinforced masony building located at 1319 Spring Street (Parcel No. 09-037-010). The property owner has not indicated in what form the plan on replacing the building. Any application for new construction would be subject to separate consideration. consistent with Zoning Code requirements. The public review period for the Draft Negative Declaration commences on June 1. 2005 and ends at the Public Hearing, which is scheduled to take place on toesday, June 21, 2005 at the hour of 7:30 pm in the Conterence Center (First Floor) at the Paso Robles, California. All interested parties may appear and be available for review in the City Council will be available for review in the City Council will be available for review in the Proposed demolition may be mailed to the Community Development Department, 1000 Spring Street, Paso Robles, California. All interested parties may appear and be available for review in the proposed demolition may be mailed to the Community Development Department, 1000 Spring Street, Paso Robles, CA 39346 provided that such comments are received prior to the time of the public hearing. Should you have any questions regarding this application, please call Darren Nash at (805) 237-3970. If you challenge the demolition application in court, you may be limited to raising only those issues you or someone else raised at the public hearing described in this notice, or in written correspondence delivered to the City Council at or prior to, the public hearing

Darren Nash; Assoclate Planner June 1, 2005 6192967